



THE UNIVERSITY
of EDINBURGH

District Heating in the UK Policy Challenges and Solutions

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5th International Conference *Smart Energy Systems*, Sept 2019 COPENHAGEN



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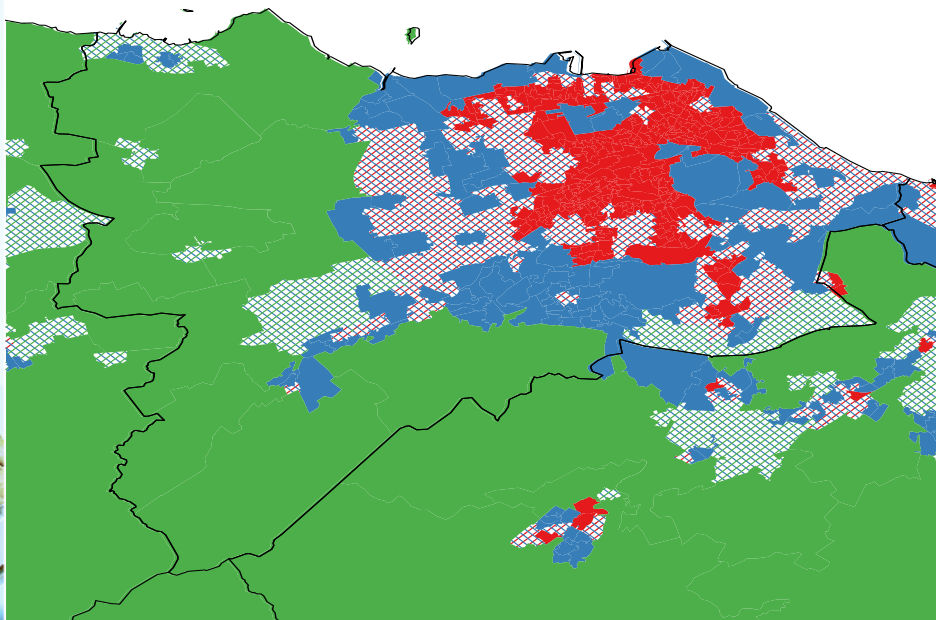
@HEATANDTHECITY



District Heating - 'low-regrets' clean heat

Source agnostic
Needs heat density and diversity

Appropriately sited, low carbon heat networks are one of the 'low regrets' heat decarbonisation solutions that can support Scotland to meet our ambitious carbon reduction targets.
Energy Efficient Scotland Consultation 2019



Scottish Energy Strategy:
The future of energy in Scotland



Energy Efficient Scotland



May 2018
Scottish Government
Gloagunnais na h-Alba
gov.scot



Three investment difficulties



Uncertain heat loads and future policy makes it financially risky to develop future-proofed systems for scale economies – leads to ‘cherry picking’



Lack of technical and customer protection standards – reputational damage



Limited local government powers and resources for heat and energy efficiency planning - particularly retrofit

Piecemeal action misses opportunities to steer network connections and expansion

Making heat and energy efficiency planning work *for* DH - Zone Density and Cluster Density Models

Zone density

- Maximise financial returns by only adding a zone if *that zone* beats a viability threshold
- Mimics current 'prime sites' development, although sites are usually determined by organisational, not data zone, boundaries

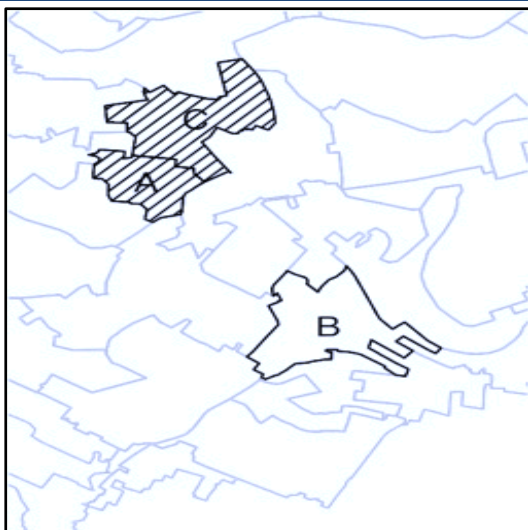
Cluster density

- Aims to maximise heat demand connected to network, while ensuring aggregate within cluster beats a viability threshold
- Anchors DH first by supplying large heat loads
- Builds out to smaller heat users nearby

Securing pay back

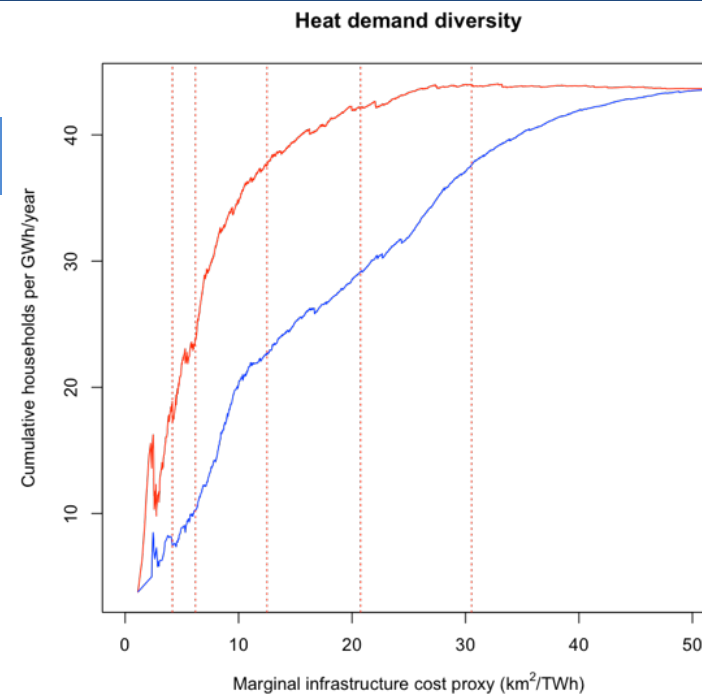
- Both require some form of obligation to connect

Cluster model connects around 50% more heat demand at a given cost threshold



Clustering for Affordable Heat

Zone	Area	Demand	Area/Demand
A	5.6	6.2	0.9
B	12.1	6.0	2.0
C	11.4	4.1	2.8
A+C	17.0	10.3	1.7



Cluster model has higher load diversity, reducing average costs
 Read detail: [‘What might district heating zones look like?’](#)
 D Hawkey, 2017 www.heatandthecity.org.uk

How countries with similar liberalised markets to the UK support DH

Norway

- **Efficiency standards for energy from waste**
- **Local directive planning**
- **Regional municipal utilities**
- **Licensing**
 - Including right to apply for mandated connections of new developments
 - Certified tech-economic, social and environmental standards
- **Consumer protections**
 - Including collective switching

Netherlands

- **Cooperation between local government and industry**
 - Underpinned by legislation
- **Local government finance**
- **Regional municipal utilities**
- **Concession areas**
- **Consumer protections**
 - Including transparent accounting standards for fair pricing

UK District Heating as Low Regrets Clean Heat

Current policies

- Lack measures to de-risk investment for economies of scale and carbon saving

Solve by cluster-density planning

- Connecting 50% more heat demand than zone-density model
- Cost efficiencies

Solve by licensing and regulation

- As in Netherlands and Norway
- Obligation to connect
- Technical standards and customer protections

Benefiting

- Low income households
- Older buildings hard to retrofit to high thermal standards
- Carbon and cost savings

Checklist and resource guide

- www.heatandthecity.org.uk Meeting Strategic Challenges of DH